

General Assembly

Substitute Bill No. 6386

January Session, 2021



AN ACT CONCERNING EXTENDED PRODUCER RESPONSIBILITY FOR TIRES, SMOKE DETECTORS AND CERTAIN GAS CYLINDERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective October 1, 2021) (a) For the purposes of this
- 2 section:
- 3 (1) "Brand" means a name, symbol, word or mark that attributes a gas
- 4 cylinder to the producer of such gas cylinder;
- 5 (2) "Commissioner" means the Commissioner of Energy and
- 6 Environmental Protection;
- 7 (3) "Covered entity" means any political subdivision of the state,
- 8 permitted transfer station, state park or state or private campground
- 9 that possesses a discarded gas cylinder that was discarded in this state
- or at a temporary event, including any such event at a public or private
- 11 school, college or university where thirty or more cylinders are
- 12 generated;
- 13 (4) "Department" means the Department of Energy and
- 14 Environmental Protection;
- 15 (5) "Discarded gas cylinder" means any gas cylinder that a consumer
- 16 discarded, intends to discard or abandoned;

- (6) "Gas cylinder" or "cylinder" means any nonrefillable and refillable cylinder supplied with any type of flammable pressurized gas, helium or carbon dioxide, of any size greater than a water capacity of two pounds and up to and including cylinders with a water capacity of fifty pounds, including, but not limited to, seamless cylinders and tubes, welded cylinders and insulated cylinders intended to contain helium, carbon dioxide or any flammable materials such as propane, acetylene, butane, hydrogen, ethylene and all other flammable compressed gases. "Gas cylinder" does not include any cylinder, tube or container intended to deliver a product that is not a compressed gas;
 - (7) "Gas cylinder stewardship organization" means any nonprofit organization created by producers or created by any trade association that represents producers and that designs, submits and implements the gas cylinder stewardship program;
- (8) "Gas cylinder stewardship program" or "program" means the state-wide program described in this section and implemented pursuant to the gas cylinder stewardship plan;
- (9) "Performance goal" means a metric proposed by the gas cylinder stewardship organization to measure, on an annual basis, the performance of the gas cylinder stewardship program, taking into consideration technical and economic feasibilities, in achieving continuous, meaningful improvement in the rate of gas cylinder recycling in the state and any other specified goal of the program;
- (10) "Producer" means: (A) Any person who manufactures and uses in a commercial enterprise, sells, offers for sale or distributes any cylinder in the state under the brand of the manufacturer; (B) any person who is not the manufacturer of the cylinder but who is the owner or licensee of a trademark under which the cylinder is used in a commercial enterprise, sold, offered for sale or distributed in the state, whether or not the trademark is registered; or (C) any person who imports any cylinder into the state for use in a commercial enterprise or for the commercial sale, offer for sale or distribution in the state;

- (11) "Recycling" means any process in which discarded cylinders, components and by-products may lose their original identity or form as they are transformed into new, usable or marketable materials. "Recycling" does not include the use of incineration for energy recovery;
- 53 (12) "Refurbish" means to restore for the purposes of refilling a 54 cylinder;
 - (13) "Retailer" means any person who sells or offers for sale gas cylinders in this state or offers gas cylinders for sale in this state to a consumer; and
 - (14) "Sale" means the transfer of title of a gas cylinder for consideration, including, but not limited to, the use of a sales outlet, catalog, Internet web site or similar electronic means.
 - (b) On or before July 1, 2022, each producer, or such producer's designee, shall join a gas cylinder stewardship organization and such organization shall submit a plan, for the Commissioner of Energy and Environmental Protection's approval, to establish a state-wide gas cylinder stewardship program, as described in this subsection. Retailers may participate in any such gas cylinder stewardship organization. Such gas cylinder stewardship program shall, to the extent it is technologically feasible and economically practical: (1) Minimize public sector involvement in the management of discarded gas cylinders; (2) provide for free, convenient and accessible state-wide opportunities for the receipt of discarded gas cylinders from any person in the state with a discarded gas cylinder that was discarded in the state, including, but not limited to, participating covered entities that accumulate and segregate a minimum of thirty discarded gas cylinders for collection at one time; (3) provide for free collection of discarded gas cylinders from municipal transfer stations that accumulate and segregate fewer than thirty gas cylinders, provided the transfer station requires such collection due to space or permit requirements; (4) provide for gas cylinder stewardship organization-financed end-of-life management for discarded gas cylinders collected pursuant to subdivisions (2) and (3) of

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this subsection; and (5) provide suitable storage containers at, or make other mutually agreeable storage and transport arrangements for, permitted municipal transfer stations for segregated, discarded gas cylinders, at no cost to such municipality, provided any such municipal transfer station shall make space available for such purpose and shall not impose any fee for placement of such storage container on the municipal transfer station's premises.

- (c) The plan submitted pursuant to subsection (b) of this section shall: (1) Identify each producer participating in the program; (2) describe the fee structure for the program; (3) establish performance goals for the first two years of the program; (4) identify proposed facilities to be used by the program; (5) detail how the program will promote the recycling of discarded gas cylinders; and (6) include a description of the public education program that will be used to promote consumer knowledge of such program. The fee structure described in subdivision (2) of this subsection shall not include a fee charged to consumers at the point of sale.
- (d) Each stewardship organization shall establish and implement a fee structure that covers, but does not exceed, the costs of developing the plan described in subsection (c) of this section, operating and administering the program described in subsection (b) of this section and maintaining a financial reserve sufficient to operate the program over a multiyear period of time in a fiscally prudent and responsible manner. Each stewardship organization shall maintain all records relating to the program for a period of not less than three years.
- (e) Pursuant to the program, recycling shall be required for gas cylinders and residual gases recovered for reuse.
- (f) The Commissioner of Energy and Environmental Protection shall approve a plan for the establishment of the gas cylinder stewardship program, provided such plan meets the requirements of subsections (b) to (e), inclusive, of this section. Not later than ninety days after submission of the plan pursuant to this section, the commissioner shall

make a determination whether to approve the plan. Prior to making such determination, the commissioner shall post the plan on the department's Internet web site and solicit public comments on the plan. Such solicitation shall not be conducted pursuant to chapter 54 of the general statutes. In the event that the commissioner disapproves the plan because it does not meet the requirements of subsections (b) to (e), inclusive, of this section, the commissioner shall describe the reasons for the disapproval in a notice of determination that the commissioner shall provide to the gas cylinder stewardship organization. Such stewardship organization shall revise and resubmit the plan to the commissioner not later than forty-five days after receipt of the commissioner's notice of disapproval. Not later than forty-five days after receipt of the revised plan, the commissioner shall review and approve or disapprove the revised plan, and provide a notice of determination to the gas cylinder stewardship organization. Such stewardship organization may resubmit a revised plan to the commissioner for approval on not more than two occasions. If the gas cylinder stewardship organization fails to submit a plan that is acceptable to the commissioner because it does not meet the requirements of subsections (b) to (e), inclusive, of this section, the commissioner shall modify a submitted plan to make it conform to the requirements of subsections (b) to (e), inclusive, of this section, and approve it. Not later than one hundred twenty days after the approval of a plan pursuant to this section, or one hundred eighty days, in the case of a plan modified by the commissioner, the gas cylinder stewardship organization shall implement the gas cylinder stewardship program.

(g) (1) Each gas cylinder stewardship organization shall submit any proposed substantial change to the program to the Commissioner of Energy and Environmental Protection for approval. For the purposes of this subdivision, "substantial change" means: (A) A change in the processing facilities to be used for discarded gas cylinders collected pursuant to the program, or (B) a material change to the system for collecting gas cylinders. If the commissioner does not disapprove a proposed substantial change within ninety days of receipt of notification

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- of such proposed substantial change, such proposed substantial change shall be deemed approved.
- (2) Not later than July 1, 2025, each gas cylinder stewardship organization shall submit updated performance goals to the commissioner that are based on the experience of the program during the first two years of the program.
 - (h) Each gas cylinder stewardship organization shall notify the Commissioner of Energy and Environmental Protection of other material changes to the program on an ongoing basis, without resubmission of the plan to the commissioner for approval. Such changes shall include, but not be limited to, a change in the composition, officers or contact information of the gas cylinder stewardship organization.
 - (i) Not later than October fifteenth of each year, each gas cylinder stewardship organization shall submit an annual report to the Commissioner of Energy and Environmental Protection, on a form prescribed by the commissioner. The commissioner shall post such annual report on the department's Internet web site. Such report shall include: (1) The tonnage of gas cylinders collected pursuant to the program from: (A) Municipal transfer stations, (B) retailers, and (C) all other covered entities; (2) the weight of gas cylinder materials recycled, as indicated by the weight of each of the commodities sold to secondary markets; (3) the weight of gas cylinders refurbished; (4) a summary of the public education program that supports the program; (5) an evaluation of the effectiveness of methods and processes used to achieve performance goals of the program; and (6) recommendations for any changes to the program.
 - (j) Two years after the implementation of the program and every three years thereafter, or upon the request of the Commissioner of Energy and Environmental Protection but not more frequently than once a year, each gas cylinder stewardship organization shall cause an audit of the program to be conducted by an auditor selected by the

- commissioner. Such audit shall review the accuracy of the gas stewardship organization's data concerning the program and provide any other information requested by the commissioner, consistent with the requirements of this section, provided such request does not require the disclosure of any proprietary information or trade or business secrets. Such audit shall be paid for by each gas cylinder stewardship organization. Each gas cylinder stewardship organization shall maintain all records relating to the program for not less than three years.
- (k) Upon implementation of the gas cylinder stewardship program described in this section, any covered entity that participates in such program shall not charge for the receipt of discarded gas cylinders that are discarded in this state, provided any such covered entity may restrict the acceptance of gas cylinders by number, source or condition.
- (l) Not later than three years after the approval of the gas cylinder stewardship plan pursuant to this section, the Commissioner of Energy and Environmental Protection shall submit a report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to the environment. Such report shall provide an evaluation of the gas cylinder stewardship program and establish a goal for the amount of discarded cylinders managed under the program and a separate goal for the recycling of gas cylinders, taking into consideration technical and economic feasibilities.
- (m) Each producer and gas cylinder stewardship organization shall be immune from liability for any claim of a violation of antitrust law or unfair trade practice, if such conduct is a violation of antitrust law, to the extent such producer or gas cylinder stewardship organization is exercising authority pursuant to the provisions of this section.
- (n) The Commissioner of Energy and Environmental Protection may seek civil enforcement of the provisions of this section pursuant to chapter 439 of the general statutes.

- 210 (o) Whenever, in the judgment of the Commissioner of Energy and 211 Environmental Protection, any person has engaged in or is about to 212 engage in any act, practice or omission that constitutes, or will 213 constitute, a violation of any provision of this section, the Attorney 214 General may, at the request of the commissioner, bring an action in the 215 superior court for the judicial district of New Britain for an order 216 enjoining such act, practice or omission. Such order may require 217 remedial measures and direct compliance with the provisions of this 218 section. Upon a showing by the commissioner that such person has 219 engaged in or is about to engage in any such act, practice or omission, 220 the court may issue a permanent or temporary injunction, restraining 221 order or other order, as appropriate.
- (p) Any action brought by the Attorney General pursuant to this section shall have precedence in the order of trial, as provided in section 52-191 of the general statutes.
 - (q) In the event that another state implements a gas cylinder recycling program, each gas cylinder stewardship organization may collaborate with such state to conserve efforts and resources used in carrying out the gas cylinder stewardship program, provided such collaboration is consistent with the requirements of this section.
- 230 (r) The Commissioner of Energy and Environmental Protection may 231 assess a reasonable fee to each gas cylinder stewardship organization, 232 not to exceed ten per cent of total program costs, for administration of 233 the gas cylinder stewardship program.
- 234 (s) Any producer who fails to participate in the gas cylinder 235 stewardship program shall not sell or offer for sale gas cylinders in this 236 state.
- Sec. 2. (NEW) (*Effective October 1, 2021*) (a) For the purposes of this section:
- 239 (1) "Brand" means a name, symbol, word or mark that attributes a tire 240 to the producer of such tire;

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- 241 (2) "Commissioner" means the Commissioner of Energy and 242 Environmental Protection;
- 243 (3) "Covered entity" means any permitted transfer station, tire 244 retailer, car dealership, automotive garage or private or public sector 245 fleet maintenance garage;
- 246 (4) "Department" means the Department of Energy and 247 Environmental Protection;
- 248 (5) "Discarded tire" means any tire that a consumer discarded or 249 abandoned, or intends to discard or abandon;
- 250 (6) "Tire" means a product composed primarily of rubber that is 251 mounted on the wheels of all types of passenger and commercial on-252 road and off-road motorized vehicles including passenger vehicles, 253 motorcycles, trucks, buses, mobile homes, trailers, noncommercial 254 aircraft, and earthmoving, road building, mining, logging, agricultural, 255 industrial, and other vehicles to provide mobility. "Tire" does not 256 include any tire from any toy, bicycle, commercial aircraft or personal 257 mobility device;
 - (7) "Tire stewardship organization" means the nonprofit organization created by producers or created by any trade association that represents producers who account for a majority of tire production in the United States and that designs, submits and implements the gas tire stewardship program;
- 263 (8) "Tire stewardship program" or "program" means the state-wide 264 program described in this section and implemented pursuant to the tire 265 stewardship plan;
 - (9) "Performance goal" means a metric proposed by the tire stewardship organization to measure, on an annual basis, the performance of the tire stewardship program, taking into consideration technical and economic feasibilities, in achieving continuous, meaningful improvement in the rate of tire recycling in the state and any

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- 272 (10) "Producer" means any person who manufactures a tire that is 273 sold, offered for sale or distributed in this state under the producer's 274 own name or brand. "Producer" includes (A) the owner of a trademark 275 or brand under which a tire is sold, offered for sale or distributed in this 276 state, and (B) any person who imports a tire into the United States that 277 is sold or offered for sale in this state and that is manufactured by a 278 person who does not have a presence in the United States. "Producer" 279 does not include any manufacturer of tires with less than one-tenth of 280 one per cent of the nationally recognized market share;
 - (11) "Recycling" means any process in which discarded tires, components and by-products may lose their original identity or form as they are transformed into new, usable or marketable materials. "Recycling" does not include the use of incineration for energy recovery;
 - (12) "Retailer" means any person who sells or offers for sale tires in this state or offers tires for sale in this state to a consumer; and
 - (13) "Sale" means the transfer of title of a tire for consideration, including, but not limited to, the use of a sales outlet, catalog, Internet web site or similar electronic means.
 - (b) On or before July 1, 2022, each producer, or such producer's designee, shall join the tire stewardship organization and such organization shall submit a plan, for the Commissioner of Energy and Environmental Protection's approval, to establish a state-wide tire stewardship program, as described in this subsection. Retailers may participate in any such tire stewardship organization. Such tire stewardship program shall, to the extent it is technologically feasible and economically practical: (1) Minimize public sector involvement in the management of discarded tires; (2) provide for free, convenient and accessible state-wide opportunities for the receipt of discarded tires from any person in the state with a discarded tire that was discarded in the state, including, but not limited to, participating covered entities that

accumulate and segregate a minimum of six cubic yards of discarded tires at one time; (3) provide for free collection of discarded tires from municipal transfer stations that accumulate and segregate fewer than one hundred tires, provided the transfer station requires such collection due to space or permit requirements; (4) provide for producer-financed end-of-life management for discarded tires collected pursuant to subdivisions (2) and (3) of this subsection; and (5) provide suitable storage containers at, or make other mutually agreeable storage and transport arrangements for, permitted municipal transfer stations for segregated, discarded tires, at no cost to such municipality.

- (c) The plan submitted pursuant to subsection (b) of this section shall: (1) Identify each producer participating in the program; (2) describe how the program will be financed; (3) establish performance goals for the first two years of the program; (4) identify proposed facilities to be used by the program; (5) detail how the program follows the solid waste hierarchy, as defined in the state-wide solid waste management plan, and will promote the recycling of discarded tires; and (6) include a description of the public education program that will be used to promote consumer knowledge of such program.
- (d) Each stewardship organization shall establish and implement a system for financing the tire stewardship program that covers, but does not exceed, the costs of developing the plan described in subsection (c) of this section, operating and administering the program described in subsection (b) of this section and maintaining a financial reserve for six months sufficient to operate the program. Each stewardship organization shall maintain all records relating to the program for a period of not less than three years. Funding of such program may be through a fee structure.
- (e) The Commissioner of Energy and Environmental Protection shall approve a plan for the establishment of the tire stewardship program, provided such plan meets the requirements of subsections (b) to (e), inclusive, of this section. Prior to making such determination, the commissioner shall post the plan on the department's Internet web site

and solicit public comments on the plan. Such solicitation shall not be conducted pursuant to chapter 54 of the general statutes. Not later than ninety days after submission of the plan pursuant to this section, the commissioner shall make a determination whether to approve the plan. In the event that the commissioner disapproves the plan because it does not meet the requirements of subsections (b) to (e), inclusive, of this section, the commissioner shall describe the reasons for the disapproval in a notice of determination that the commissioner shall provide to the tire stewardship organization. Such stewardship organization shall revise and resubmit the plan to the commissioner not later than fortyfive days after receipt of the commissioner's notice of disapproval. Not later than forty-five days after receipt of the revised plan, the commissioner shall review and approve or disapprove the revised plan, and provide a notice of determination to the gas cylinder stewardship organization. Such stewardship organization may resubmit a revised plan to the commissioner for approval on not more than two occasions. If the tire stewardship organization fails to submit a plan that is acceptable to the commissioner because it does not meet the requirements of subsections (b) to (e), inclusive, of this section, the commissioner shall modify a submitted plan to make it conform to the requirements of subsections (b) to (e), inclusive, of this section, and approve it. Not later than one hundred twenty days after the approval of a plan pursuant to this section, or one hundred eighty days, in the case of a plan modified by the commissioner, the tire stewardship organization shall implement the tire stewardship program.

- (f) (1) The tire stewardship organization shall submit any proposed substantial change to the program to the Commissioner of Energy and Environmental Protection for approval. For the purposes of this subdivision, "substantial change" means: (A) A change in the processing facilities to be used for discarded tires collected pursuant to the program, or (B) a material change to the system for collecting tires.
- (2) Not later than July 1, 2025, the tire stewardship organization shall submit updated performance goals to the commissioner that are based

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on the experience of the program during the first two years of the program.

- (g) Each tire stewardship organization shall notify the Commissioner of Energy and Environmental Protection of other material changes to the program on an ongoing basis, without resubmission of the plan to the commissioner for approval. Such changes shall include, but not be limited to, a change in the composition, officers or contact information of the tire stewardship organization.
- (h) Not later than October fifteenth of each year, each tire stewardship organization shall submit an annual report to the Commissioner of Energy and Environmental Protection, on a form prescribed by the commissioner. The commissioner shall post such annual report on the department's Internet web site. Such report shall include: (1) The tonnage of tires collected pursuant to the program from: (A) Municipal transfer stations, (B) retailers, and (C) all other covered entities; (2) the tonnage of tires diverted for recycling; (3) a summary of the public education program that supports the program; (4) an evaluation of the effectiveness of methods and processes used to achieve performance goals of the program; and (5) recommendations for any changes to the program.
- (i) Two years after the implementation of the program and every three years thereafter, or upon the request of the Commissioner of Energy and Environmental Protection but not more frequently than once a year, each tire stewardship organization shall cause an audit of the program to be conducted by an auditor selected by the commissioner. Such audit shall review the accuracy of the tire stewardship organization's data concerning the program and provide any other information requested by the commissioner, consistent with the requirements of this section, provided such request does not require the disclosure of any proprietary information or trade or business secrets. Such audit shall be paid for by each tire stewardship organization. Each tire stewardship organization shall maintain all records relating to the program for not less than three years.

- (j) Upon implementation of the tire stewardship program described in this section, any covered entity that participates in such program shall not charge for the receipt of discarded tires that are discarded in this state, provided any such covered entity may restrict the acceptance of tires by number, source or condition.
- (k) Not later than three years after the approval of the tire stewardship plan pursuant to this section, the Commissioner of Energy and Environmental Protection shall submit a report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to the environment. Such report shall provide an evaluation of the tire stewardship program and establish a goal for the amount of discarded tires managed under the program and a separate goal for the diversion of tires for recycling, taking into consideration technical and economic feasibilities.
- (l) Each producer and the tire stewardship organization shall be immune from liability for any claim of a violation of antitrust law or unfair trade practice, if such conduct is a violation of antitrust law, to the extent such producer or tire stewardship organization is exercising authority pursuant to the provisions of this section.
- (m) The Commissioner of Energy and Environmental Protection may seek civil enforcement of the provisions of this section pursuant to chapter 439 of the general statutes.
- (n) Whenever, in the judgment of the Commissioner of Energy and Environmental Protection, any person has engaged in or is about to engage in any act, practice or omission that constitutes, or will constitute, a violation of any provision of this section, the Attorney General may, at the request of the commissioner, bring an action in the superior court for the judicial district of New Britain for an order enjoining such act, practice or omission. Such order may require remedial measures and direct compliance with the provisions of this section. Upon a showing by the commissioner that such person has

- engaged in or is about to engage in any such act, practice or omission,
- 434 the court may issue a permanent or temporary injunction, restraining
- 435 order or other order, as appropriate.
- 436 (o) Any action brought by the Attorney General pursuant to this
- 437 section shall have precedence in the order of trial, as provided in section
- 438 52-191 of the general statutes.
- (p) In the event that another state implements a tire stewardship or
- 440 recycling program, the tire stewardship organization may collaborate
- with such state to conserve efforts and resources used in carrying out
- the tire stewardship program, provided such collaboration is consistent
- with the requirements of this section.
- 444 (q) The Commissioner of Energy and Environmental Protection may
- assess a reasonable fee to the tire stewardship organization, not to
- exceed ten per cent of total program costs, for administration of the tire
- stewardship program.
- 448 (r) Any producer who fails to participate in the tire stewardship
- program shall not sell or offer for sale tires in this state.
- Sec. 3. (NEW) (Effective October 1, 2021) (a) For the purposes of this
- 451 section:
- 452 (1) "Brand" means a name, symbol, word or mark that attributes a
- smoke detector to the producer of such smoke detector;
- 454 (2) "Commissioner" means the Commissioner of Energy and
- 455 Environmental Protection;
- 456 (3) "Covered entity" means any political subdivision of the state,
- 457 permitted transfer station, or permitted household hazardous waste
- 458 facility that possesses a discarded smoke detector that was discarded in
- 459 this state;
- 460 (4) "Department" means the Department of Energy and

461 Environmental Protection;

- 462 (5) "Discarded smoke detector" means any smoke detector that a consumer discarded, intends to discard or abandoned;
 - (6) "Smoke detector" means any battery operated or plug-in smoke detector intended for use in a residential dwelling, any carbon monoxide detector intended for use in a residential dwelling and any smoke detector and carbon monoxide detector combination intended for use in a residential dwelling with or without an alarm notification;
 - (7) "Smoke detector stewardship organization" means the nonprofit organization created by producers or created by any trade association that represents producers who account for a majority of smoke detector production in the United States and that designs, submits and implements the smoke detector stewardship program;
 - (8) "Smoke detector stewardship program" or "program" means the state-wide program described in this section and implemented pursuant to the smoke detector stewardship plan;
 - (9) "Performance goal" means a metric proposed by the smoke detector stewardship organization to measure, on an annual basis, the performance of the smoke detector stewardship program, taking into consideration technical and economic feasibilities, in achieving continuous, meaningful improvement in the rate of smoke detector recycling in the state and any other specified goal of the program;
 - (10) "Producer" means any person who manufactures a smoke detector that is sold, offered for sale or distributed in the state under the producer's own name or brand. "Producer" includes (A) the owner of a trademark or brand under which a smoke detector is sold, offered for sale or distributed in this state, whether or not such trademark or brand is registered in this state, and (B) any person who imports a smoke detector into the United States that is sold or offered for sale in this state and that is manufactured or renovated by a person who does not have a presence in the United States;

- 492 (11) "Recycling" means any process in which discarded smoke 493 detectors, components and by-products may lose their original identity 494 or form as they are transformed into new, usable or marketable 495 materials. "Recycling" does not include the use of incineration for energy 496 recovery;
- 497 (12) "Retailer" means any person who sells or offers for sale smoke 498 detectors in this state or offers smoke detectors for sale in this state to a 499 consumer; and
 - (13) "Sale" means the transfer of title of a smoke detector for consideration, including, but not limited to, the use of a sales outlet, catalog, Internet web site or similar electronic means.
 - (b) On or before July 1, 2022, each producer, or such producer's designee, shall join the smoke detector stewardship organization and such organization shall submit a plan, for the Commissioner of Energy and Environmental Protection's approval, to establish a state-wide smoke detector stewardship program, as described in this subsection. Retailers may participate in any such smoke detector stewardship organization. Such smoke detector stewardship program shall, to the extent it is technologically feasible and economically practical: (1) Minimize public sector involvement in the management of discarded smoke detectors; (2) provide for free, convenient and accessible statewide opportunities for the receipt of discarded smoke detectors from any person in the state with a discarded smoke detector that was discarded in the state, including, but not limited to, participating covered entities that accumulate and segregate a minimum of fifty discarded smoke detectors for collection at one time and municipal transfer stations that discard a minimum of thirty smoke detectors at one time; (3) provide for free collection of discarded smoke detectors from municipal transfer stations that accumulate and segregate fewer than thirty smoke detectors, provided the transfer station requires such collection due to space or permit requirements; (4) provide for smoke detector stewardship organization-financed end-of-life management for discarded smoke detectors collected pursuant to subdivisions (2) and (3)

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- of this subsection; and (5) provide suitable storage containers at, or make other mutually agreeable storage and transport arrangements for, permitted municipal transfer stations for segregated, discarded smoke detectors, at no cost to such municipality, provided any such municipal transfer station shall make space available for such purpose and shall not impose any fee for placement of such storage container on the municipal transfer station's premises.
- (c) The plan submitted pursuant to subsection (b) of this section shall: (1) Identify each producer participating in the program; (2) describe the fee structure for the program; (3) establish performance goals for the first two years of the program; (4) identify proposed facilities to be used by the program; (5) detail how the program will promote the recycling of discarded smoke detectors; and (6) include a description of the public education program that will be used to promote consumer knowledge of such program. The fee structure described in subdivision (2) of this subsection shall not include a fee charged to consumers at the point of sale.
- (d) The smoke detector stewardship organization shall establish and implement a fee structure that covers, but does not exceed, the costs of developing the plan described in subsection (c) of this section, operating and administering the program described in subsection (b) of this section and maintaining a financial reserve sufficient to operate the program over a multiyear period of time in a fiscally prudent and responsible manner. The smoke detector stewardship organization shall maintain all records relating to the program for a period of not less than three years.
- (e) Pursuant to the program, recycling shall be preferred over any other disposal method for smoke detectors, to the extent that recycling is technologically feasible and economically practical.
- (f) The Commissioner of Energy and Environmental Protection shall approve a plan for the establishment of the smoke detector stewardship program, provided such plan meets the requirements of subsections (b)

to (e), inclusive, of this section. Not later than ninety days after submission of the plan pursuant to this section, the commissioner shall make a determination whether to approve the plan. Prior to making such determination, the commissioner shall post the plan on the department's Internet web site and solicit public comments on the plan. Such solicitation shall not be conducted pursuant to chapter 54 of the general statutes. In the event that the commissioner disapproves the plan because it does not meet the requirements of subsections (b) to (e), inclusive, of this section, the commissioner shall describe the reasons for the disapproval in a notice of determination that the commissioner shall provide to the smoke detector stewardship organization. Such stewardship organization shall revise and resubmit the plan to the commissioner not later than forty-five days after receipt of the commissioner's notice of disapproval. Not later than forty-five days after receipt of the revised plan, the commissioner shall review and approve or disapprove the revised plan, and provide a notice of determination to the smoke detector stewardship organization. Such stewardship organization may resubmit a revised plan to the commissioner for approval on not more than two occasions. If the smoke detector stewardship organization fails to submit a plan that is acceptable to the commissioner because it does not meet the requirements of subsections (b) to (e), inclusive, of this section, the commissioner shall modify a submitted plan to make it conform to the requirements of subsections (b) to (e), inclusive, of this section, and approve it. Not later than one hundred twenty days after the approval of a plan pursuant to this section, or one hundred eighty days, in the case of a plan modified by the commissioner, the smoke detector stewardship organization shall implement the smoke detector stewardship program.

(g) (1) The smoke detector stewardship organization shall submit any proposed substantial change to the program to the Commissioner of Energy and Environmental Protection for approval. For the purposes of this subdivision, "substantial change" means: (A) A change in the processing facilities to be used for discarded smoke detectors collected

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- pursuant to the program, or (B) a material change to the system for collecting smoke detectors. If the commissioner does not disapprove a proposed substantial change within ninety days of receipt of notification of such proposed substantial change, such proposed substantial change shall be deemed approved.
 - (2) Not later than July 1, 2025, the smoke detector stewardship organization shall submit updated performance goals to the commissioner that are based on the experience of the program during the first two years of the program.
 - (h) The smoke detector stewardship organization shall notify the Commissioner of Energy and Environmental Protection of other material changes to the program on an ongoing basis, without resubmission of the plan to the commissioner for approval. Such changes shall include, but not be limited to, a change in the composition, officers or contact information of the smoke detector stewardship organization.
- (i) Not later than October fifteenth of each year, the smoke detector stewardship organization shall submit an annual report to the Commissioner of Energy and Environmental Protection, on a form prescribed by the commissioner. The commissioner shall post such annual report on the department's Internet web site. Such report shall include: (1) The weight of smoke detectors collected pursuant to the program from: (A) Municipal transfer stations, (B) retailers, and (C) all other covered entities; (2) the weight of smoke detectors diverted for recycling; (3) the weight of each of the commodities sold to secondary markets; (4) a summary of the public education program that supports the program; (5) an evaluation of the effectiveness of methods and processes used to achieve performance goals of the program; and (6) recommendations for any changes to the program.
- (j) Two years after the implementation of the program and every three years thereafter, or upon the request of the Commissioner of

Energy and Environmental Protection but not more frequently than once a year, the smoke detector stewardship organization shall cause an audit of the program to be conducted by an auditor selected by the commissioner. Such audit shall review the accuracy of the smoke detector organization's data concerning the program and provide any other information requested by the commissioner, consistent with the requirements of this section, provided such request does not require the disclosure of any proprietary information or trade or business secrets. Such audit shall be paid for by the smoke detector stewardship organization. The smoke detector organization shall maintain all records relating to the program for not less than three years.

- (k) Upon implementation of the smoke detector stewardship program described in this section, any covered entity that participates in such program shall not charge for the receipt of discarded smoke detectors that are discarded in this state provided any such covered entity may restrict the acceptance of smoke detectors by number, source or condition.
- (l) Not later than three years after the approval of the smoke detector stewardship plan pursuant to this section, the Commissioner of Energy and Environmental Protection shall submit a report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to the environment. Such report shall provide an evaluation of the smoke detector stewardship program and establish a goal for the amount of discarded smoke detectors managed under the program and a separate goal for the recycling of smoke detectors, taking into consideration technical and economic feasibilities.
- (m) Each producer and the smoke detector stewardship organization shall be immune from liability for any claim of a violation of antitrust law or unfair trade practice, if such conduct is a violation of antitrust law, to the extent such producer or smoke detector stewardship organization is exercising authority pursuant to the provisions of this section.

- (n) The Commissioner of Energy and Environmental Protection may seek civil enforcement of the provisions of this section pursuant to chapter 439 of the general statutes.
- (o) Whenever, in the judgment of the Commissioner of Energy and Environmental Protection, any person has engaged in or is about to engage in any act, practice or omission that constitutes, or will constitute, a violation of any provision of this section, the Attorney General may, at the request of the commissioner, bring an action in the superior court for the judicial district of New Britain for an order enjoining such act, practice or omission. Such order may require remedial measures and direct compliance with the provisions of this section. Upon a showing by the commissioner that such person has engaged in or is about to engage in any such act, practice or omission, the court may issue a permanent or temporary injunction, restraining order or other order, as appropriate.
- (p) Any action brought by the Attorney General pursuant to this
 section shall have precedence in the order of trial, as provided in section
 52-191 of the general statutes.
 - (q) In the event that another state implements a smoke detector recycling program, the smoke detector stewardship organization may collaborate with such state to conserve efforts and resources used in carrying out the smoke detector stewardship program, provided such collaboration is consistent with the requirements of this section.
- (r) The Commissioner of Energy and Environmental Protection may assess a reasonable fee to the smoke detector stewardship organization, not to exceed ten per cent of total program costs, for administration of the smoke detector stewardship program.
 - (s) Any producer who fails to participate in the smoke detector stewardship program shall not sell or offer for sale smoke detectors in this state.

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This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2021	New section
Sec. 2	October 1, 2021	New section
Sec. 3	October 1, 2021	New section

ENV Joint Favorable Subst.